



Australian Government
Department of Industry,
Science and Resources

Anti-Dumping
Commission

Anti-Dumping Notice No. 2025/084

Customs Act 1901 – Part XVB

Hollow structural sections

**Exported to Australia from the People's Republic of China,
the Republic of Korea, Malaysia and Taiwan**

Initiation of Anti-circumvention Inquiry No. 685

Public notice under section 269ZDBE(4) of the Customs Act 1901¹

I, David Latina, the Commissioner of the Anti-Dumping Commission (the commission), have initiated an anti-circumvention inquiry in relation to hollow structural sections (HSS, or the goods) exported to Australia from the People's Republic of China (China), the Republic of Korea (Korea), Malaysia and Taiwan.

This follows an application made under section 269ZDBC by Orrcon Manufacturing Pty Ltd (Orrcon or the applicant), a producer of like goods in Australia. Orrcon claims that a circumvention activity involving a slight modification of the goods exported to Australia from China has occurred, within the meaning of section 48(2) of the *Customs International (Obligations) Regulation 2015* (the Regulation).

A non-confidential version of the application which contains the basis of the alleged circumvention activity is available on the public record.²

In accordance with section 269ZDBE(2) and section 269ZDBE(4), I have decided to initiate the inquiry on the basis of being satisfied of the following:

- the application complies with section 269ZDBD and
- there appear to be reasonable grounds for asserting that one or more circumvention activities in relation to the original notices have occurred.

Particulars of the reasons for the decision to initiate this inquiry are outlined in *Anti-Dumping Commission Consideration Report No. 685*, which has been placed on the commission's public record.

The commission has assisted me in initiating this inquiry and will assist me in

¹ All legislative references in this notice are in *Customs Act 1901*, unless otherwise stated.

² Available on the commission's website at www.adcommission.gov.au.

undertaking this inquiry, pursuant to the commission's function specified in section 269SMD.

The original notice

The anti-dumping measures, in the form of a dumping duty notice and a countervailing duty notice, were initially imposed on 3 July 2012 by the then Minister for Home Affairs following consideration of *International Trade Remedies Branch Report No. 177* (REP 177).³ These measures were the result of an original investigation that followed from an application made under section 269TB by Austube Mills Pty Ltd and Orrcon, who represented the Australian industry producing like goods to the goods subject to the anti-dumping measures.

On 21 June 2017, the then Assistant Minister for Industry, Innovation and Science and the Parliamentary Secretary to the Minister for Industry, Innovation and Science varied the anti-dumping measures and secured the continuation of the anti-dumping measures. This followed consideration of the then Commissioner's recommendation in *Anti-Dumping Commission Report No. 379* (REP 379) in Continuation Inquiry No. 379 (CON 379).⁴

On 30 June 2022, following Continuation Inquiry No. 590 (CON 590), the then Minister for Industry and Science varied the anti-dumping measures and secured the continuation of anti-dumping measures.⁵

A background to key cases in relation to the goods is summarised in Table 1.

³ Australian Customs Dumping Notice No. 2012/31 refers. REP 177 is available on the commission's website.

⁴ ADN No. 2017/70 refers. REP 379 is available on the commission's website.

⁵ ADN No. 2022/049 refers. REP 590 is available on the commission's website

Case type and report no.	ADN No.	Date	Country of export	Findings
Investigation REP 177	2012/31	3 July 2012	China, Korea, Malaysia and Taiwan	Dumping duty and countervailing duty notices published.
Reinvestigation REP 203	2013/35	13 May 2013	China, Korea, Malaysia and Taiwan	REP 177 affirmed with a variation to the dumping duty notice in relation to Dalian Steelforce.
Federal Court decision ⁶	2016/09	17 February 2016	China	Revised dumping duty notice in relation to Dalian Steelforce. Countervailing duty notice no longer applicable to Dalian Steelforce.
Anti-circumvention REP 291	2016/24	18 March 2016	China Korea, and Malaysia	Dumping duty and countervailing duty notice amended to expand tariff classifications covered for certain exporters found to have engaged in a circumvention activity.
Continuation REP 379	2017/70	21 June 2017	China, Korea, Malaysia and Taiwan	Continuation of anti-dumping measures. Variation of the dumping duty and countervailing duty notices.
Review REP 419	2018/74	6 June 2018	China Korea, Malaysia and Taiwan	Variation of the dumping duty and countervailing duty notices.
Review REP 529	2021/11	9 March 2021	China, Korea, Malaysia, Taiwan (and Thailand) ⁷	Variation of the dumping duty and countervailing duty notices. Anti-dumping measures revoked with respect to Kukje Steel Co Ltd.
Continuation REP 590	2022/049	30 June 2022	China, Korea, Malaysia, Taiwan	Continuation of anti-dumping measures. Variation of the dumping duty and countervailing duty notices.

Table 1: Summary of cases undertaken in relation to the goods

⁶ ADN No. 2016/09 refers. The judgment in *Dalian Steelforce Hi-Tech Co Ltd v Minister for Home Affairs* [2015] FCA 885 is available on the Federal Court of Australia's website.

⁷ Separate anti-dumping measures were imposed in relation to Thailand following Investigation No. 254. However, these measures expired on 27 July 2020 (*Anti-Dumping Commission Report No. 532*).

Further details concerning the measures can be found on the *Dumping Commodity Register* (DCR) on the commission's website.⁸

The goods the subject of the original notices

The goods subject to the anti-dumping measures and this inquiry are:

Certain electric resistance welded pipe and tube made of carbon steel, comprising circular and non-circular hollow sections. Normally referred to as either CHS (circular or oval hollow sections) or RHS (rectangular or square hollow sections) collectively referred to as hollow structural sections (HSS), including CHS with other than plain ends, such as threaded, swaged and shouldered.

Finish types:

- Galvanised (including in-line galvanised (ILG), pre-galvanised or hot-dipped galvanised (HDG)); or
- Non-galvanised (including, but not restricted to, painted, black, lacquered or oiled finishes.

Sizes:

- Circular products – outside diameter exceeding 21 mm up to and including 165.1 mm; or
- Oval, square and rectangular products – perimeter up to and including 1277.3 mm; that may also be categorised according to minimum yield strength, the most common classifications being 250 and 350 mega Pascals (MPa).

Goods excluded from the measures are:

- Conveyor tube made for high-speed idler rolls on conveyor systems with inner and outer fin protrusions removed by scarfing; (not exceeding 0.1 mm on outer surface and 0.25 mm on inner surface), and out of round standards (i.e. ovality) which do not exceed 0.6 mm in order to maintain vibration free rotation and minimum wind noise during operation;
- Precision RHS with a nominal thickness of less than 1.6 mm; and
- Air heater tubes to AS 2556

The goods are classified to the following tariff subheadings in Schedule 3 to the *Customs Tariff Act 1995*:⁹

⁸ The DCR is available [here](#).

⁹ These tariff classifications and statistical codes may include goods that are both subject and not subject to the anti-dumping measures. The listing of these tariff classifications and statistical codes are for reference. Please refer to the goods description for authoritative detail regarding goods subject to the anti-dumping measures.

Tariff Subheading	Statistical Code	Description
7306		OTHER TUBES, PIPES AND HOLLOW PROFILES (FOR EXAMPLE, OPEN SEAM OR WELDED, RIVETED OR SIMILARLY CLOSED), OF IRON OR STEEL:
7306.30.00		Other, welded, or circular cross-section, of iron or non-alloy steel:
		Exceeding 21 mm but not exceeding 60.3 mm external diameter:
	31	Wall thickness not exceeding 2.5 mm
	32	Wall thickness exceeding 2.5 mm but not exceeding 3.6 mm
	33	Wall thickness exceeding 3.6 mm
		Exceeding 60.3 mm but not exceeding 114.3 mm external diameter:
	34	Wall thickness not exceeding 3.2 mm
	35	Wall thickness exceeding 3.2 mm but not exceeding 4.5 mm
	36	Wall thickness exceeding 4.5 mm
	37	Exceeding 114.3 but not exceeding 165.1 mm external diameter
7306.50.00	45	Other, welded, or circular cross-section, of other alloy steel
7306.6		Other welded, of non-circular cross-section:
7306.61.00		Of square or rectangular cross-section of iron or non-alloy steel:
		Not exceeding 279.4 mm perimeter:
	21	Wall thickness not exceeding 2 mm
	22	Wall thickness exceeding 2 mm
	25	Exceeding 279.4 mm
	90	Other
7306.69.00	10	Of other non-circular cross-section

The alleged circumvention goods

The goods subject to the application include HSS that have been modified by the addition of drill holes, either (or both) along the full length of the steel pipe or at the ends. The alleged circumvention goods may be classified to the following tariff subheadings in Schedule 3 to the *Customs Tariff Act 1995*:

Tariff Subheading	Statistical Code	Description
7308		STRUCTURES (EXCLUDING PREFABRICATED BUILDINGS OF 9406) AND PARTS OF STRUCTURES (FOR EXAMPLE, BRIDGES AND BRIDGE-SECTIONS, LOCK-GATES, TOWERS, LATTICE MASTS, ROOFS, ROOFING FRAMEWORKS, DOORS AND WINDOWS AND THEIR FRAMES AND THRESHOLDS FOR DOORS, SHUTTERS, BALUSTRADES, PILLARS AND COLUMNS), OF IRON OR STEEL; PLATES, RODS, ANGLES, SHAPES, SECTIONS, TUBES AND THE LIKE, PREPARED FOR USE IN STRUCTURES, OF IRON OR STEEL

Tariff Subheading	Statistical Code	Description
7308.90		Columns, pillars, posts and beams, girders, bracing, gantries, brackets, struts, ties and similar structural units:
7308.90.00	52	..Hot rolled
7308.90.00	56	.Other
7308.90.00	65	Other

Conduct of the inquiry

The anti-circumvention inquiry will examine whether circumvention activities in relation to the original notices have occurred, in accordance with section 269ZDBE(6)(c) and section 48(2) of the Regulation.

Exports to Australia from 3 July 2012 will be examined in order to determine whether the alleged circumvention activity has occurred.

After concluding the inquiry, the Commissioner will recommend to the Minister that the original duty notice:

- remain unaltered or
- be altered because the Commissioner is satisfied that circumvention activities in relation to the original notice have occurred.

Public Record

I must maintain a public record of each inquiry. Documents included in the public record may be examined at www.adcommission.gov.au.

Lodgment of submissions

Interested parties, as defined by section 269T(1) of the Act, are invited to lodge written submissions concerning this inquiry, no later than the close of business on **13 October 2025** addressed to:

The Director
Investigations
Anti-Dumping Commission
GPO Box 2013
Canberra ACT 2601

or email investigations@adcommission.gov.au

Interested parties wishing to participate in the inquiry must ensure that submissions are lodged promptly. Interested parties should note that I am not obliged to have regard to a submission received after the date mentioned above if to do so would, in my opinion, prevent the timely placement of the statement of essential facts (SEF) on the public record.

The public record must contain, among other things, a copy of all submissions from

interested parties.

Interested parties claiming that information contained in their submission is confidential, or that the publication of the information would adversely affect their business or commercial interests, must:

- (i) provide a summary containing sufficient detail to allow a reasonable understanding of the substance of the information that does not breach that confidentiality or adversely affect those interests; or
- (ii) satisfy me that there is no way such a summary can be given to allow a reasonable understanding of the substance of the information.

Submissions containing confidential information must be clearly marked "OFFICIAL: Sensitive".

Interested parties must lodge a non-confidential version or a summary of their submission in accordance with the requirement above (clearly marked "PUBLIC RECORD").

Subscribe to the Anti-Dumping Commission Weekly Update

Interested parties are invited to subscribe to receive weekly notifications on updates to cases, notices and measures on the Anti-Dumping Commission's website.

Statement of Essential Facts

The dates specified in this notice for lodging submissions must be observed to enable me to report to the Minister within the legislative timeframe. A SEF will be placed on the public record by **23 December 2025** (or a later date as allowed in accordance with section 269ZHI).¹⁰ The SEF will set out the essential facts on which I propose to base a recommendation to the Minister. The SEF will invite interested parties to lodge submissions in response to the SEF within 20 days of the SEF being placed on the public record.

Report to the Minister

Submissions received in response to the SEF will be taken into account in completing the report and recommendation to the Minister.

A recommendation to the Minister will be made in a report on or before **6 February 2026** (or a later date as allowed in accordance with section 269ZHI).

¹⁰ On 14 January 2017, the Parliamentary Secretary delegated the powers and functions of the Minister under section 269ZHI of the Act to the Commissioner of the Anti-Dumping Commission. Refer to Anti-Dumping Notice No. 2017/10 for further information.

The Minister must make a declaration within 30 days after receiving the report, or due to special circumstances, such longer period as the Minister considers appropriate.

Anti-Dumping Commission contact

Enquiries about this notice may be directed to the Case Manager by email investigations@adcommission.gov.au

David Latina
Commissioner
Anti-Dumping Commission

4 September 2025

685 - Hollow structural sections from China, Korea, Malaysia, Taiwan

Anti-Circumvention - Dumping and Subsidisation

The goods the subject of the application (the goods) are:

Certain electric resistance welded pipe and tube made of carbon steel, comprising circular and non-circular hollow sections. Normally referred to as either CHS (circular or oval hollow sections) or RHS (rectangular or square hollow sections) collectively referred to as hollow structural sections (HSS), including CHS with other than plain ends, such as threaded, swaged and shouldered.

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Goods excluded from the measures are:

- Conveyor tube made for high-speed idler rolls on conveyor systems with inner and outer fin protrusions removed by scarfing; (not exceeding 0.1 mm on outer surface and 0.25 mm on inner surface), and out of round standards (i.e. ovality) which do not exceed 0.6 mm in order to maintain vibration free rotation and minimum wind noise during operation;
 - Precision RHS with a nominal thickness of less than 1.6 mm; and
 - Air heater tubes to AS 2556

Further information on whether goods are included or excluded can be found in the initiation ADN (linked below).

Case information

Applicants	Orrcon Manufacturing Pty Ltd	Tariff	The goods
		Classification	7306.30.00 (31, 32, 33, 34, 35, 36, 37)
		(Statistical	7306.50.00 (45*)
		Codes)	7306.61.00 (21, 22, 25, 90*)
			7306.69.00 (10)

Case information

		*These tariff subheadings only apply to:	
		All Thailand exporters, Dalian Steelforce Hi-Tech (China); Tianjin Friend Steel Pipe (China); Tianjin Ruitong Iron and Steel (China); Roswell SAR (China); and Alpine Pipe Manufacturing (Malaysia).	
		Alleged circumvention goods:	
		7308.90.00 (52, 56, 65)	

Inquiry Period	1 July 2012 to 30 June 2025	Injury Examination Period	N/A
Contacts for this inquiry	Case Manager: E: investigations@adcommission.gov.au (mailto:investigations@adcommission.gov.au)	Mailing address:	The Director – Investigations Anti-Dumping Commission GPO Box 2013 Canberra ACT 2601

Key Dates

Initiation Date	4 September 2025	Initial submissions due	13 October 2025
SEF* no later than	23 December 2025	SEF submissions due	20 days after publication of SEF
Final recommendation due no later than	6 February 2026	Minister's decision expected	Within 30 days of receiving the recommendation

Questionnaires

Importer	Importer Questionnaire (https://www.industry.gov.au/sites/default/files/adccases/2025-09/685_-_importer_questionnaire_0.docx)	Importer Questionnaire Spreadsheet (https://www.industry.gov.au/sites/default/files/adccases/2025-09/685_-_importer_questionnaire_0.xls)
Exporter	Exporter Questionnaire (https://www.industry.gov.au/sites/default/files/adccases/2025-09/685_-_exporter_questionnaire_-_anti-circumvention.docx)	Exporter Questionnaire Spreadsheet (https://www.industry.gov.au/sites/default/files/adccases/2025-09/685_-_exporter_questionnaire_-_anti-circumvention.xls)

* Lodgement of exporter questionnaires is due by: 13 October 2025

* Lodgement of importer questionnaires is due by:

Questionnaires

- Part A: 11 September 2025
- Parts B & C & D: 13 October 2025

Electronic Public Records

Document type

- Any -

Apply

EPR number	Document type	Title	Date
3	Notice - ADN	ADN 2025/084 - Initiation of Anti-Circumvention Inquiry No. 685 [PDF 298 KB] (https://www.industry.gov.au/sites/default/files/adc/public-record/2025-09/685_-_3_-_notice_adn_-_adc_-_initiation_of_anti-circumvention_inquiry_no._685.pdf)	04/09/2025
2	Report	Consideration Report No.685 [PDF 411 KB] (https://www.industry.gov.au/sites/default/files/adc/public-record/2025-09/685_-_2_-_report_-_adc_-_consideration_report_no.685.pdf)	04/09/2025
1	Application	Applicant - Orrcon Manufacturing Pty Ltd - Application of Anti-Circumvention inquiry [PDF 388 KB] (https://www.industry.gov.au/sites/default/files/adc/public-record/2025-09/685_-_1_-_applicant_-_orrcon_manufacturing_pty_ltd_-_application_of_anti-circumvention_inquiry.pdf) Applicant - Orrcon Manufacturing Pty Ltd - Annexure [PDF 374 KB] (https://www.industry.gov.au/sites/default/files/adc/public-record/2025-09/685_-_1_-_application_-_applicant_-_orrcon_manufacturing_pty_ltd_-_annexure.pdf)	04/09/2025

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Contact us at the department

Department of Industry, Science and Resources

General Enquiries

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10 Binara Street,
Canberra

Department of Industry
ABN: 74 599 608 295

ACKNOWLEDGEMENT OF COUNTRY

Our department recognises the First Peoples of this Nation and their ongoing cultural and spiritual connections to the lands, waters, seas, skies, and communities.

We Acknowledge First Nations Peoples as the Traditional Custodians and Lore Keepers of the oldest living culture and pay respects to their Elders past and present. We extend that respect to all First Nations Peoples.